Cracking the Brazil nut: trusts in Brazil

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Abstract
An examination of the use of trusts for Brazilian residents or for holding assets in Brazil or overseas.

The fiducia, a civil law form of trust, was recognized by civil law countries until the late 18th century. These structures were abolished in France in 1792, and this was re-enforced by the Napoleonic Code.1 As the Napoleonic Code was used as a model by most Latin American countries, the trust in its classical form or common law form was never developed in that region.

Although Brazil had closer economic relations with Britain than France at that time, it still did not adopt any comparable Anglo-Saxon laws. Even now Brazil is unfamiliar with trusts, although the financial and legal communities are learning more about this common law creation. When dealing with international structures or high net worth individuals and international families, it is not uncommon to see advisors eagerly recommending—or clients curiously asking for—trusts as a solution to their needs, whether for estate-planning purposes, asset protection, or otherwise. Unsurprisingly, however, there are still misunderstandings.

So amidst this growing interest for trusts, it is important to analyse if and how they may in fact be suitable for Brazilian residents or for holding assets in Brazil or overseas, especially as the country stands out as an emerging power in a globalized economy.

The first thing to be noted is that, beyond any doubt, a trust cannot be set up under Brazilian law. Brazil has a limited fideicomisso that could be seen as a form of inheritance trust. This limited rule provides that a testator can substitute one or a number of persons or heirs where a primary heir cannot or will not accept his or her inheritance. However, this is a generally restricted power, and does not provide the freedom of disposition found at common law and, other than the name, it bears little resemblance to the homonym of its Latin American neighbours.

Other concepts may resemble or contain some features common to a trust, but none is an adequate substitute. For example, by means of a usufruct a person can transfer to another the right to the benefits and products yielded by an asset, while keeping to

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himself the ‘bare property’. But among other differences, the person in possession of the property subject to the usufruct is the beneficiary himself, acting in his own interest and not for a third party.

In the 1960s, banking laws introduced the fiduciary transfer for purposes of guarantee (alienação fiduciária em garantia), by which the debtor transferred temporary title to the financed property to the lender as collateral, retaining direct possession and reacquiring the movable property upon paying the debt. Since the 1990s, laws aiming at stimulating real estate activity and markets, ranging from finance, investment funds, and development projects, defined fiduciary property and permitted or implied the creation of a detached patrimony (patrimônio de afetação) segregated from the rest of the manager’s or developer’s own assets and liabilities. Barely noted, but equally important, is a fiduciary regime instituted by Brazil’s Corporation Law which regulates the custody of fungible shares, referring to an effective owner as opposed to a fiduciary owner.

These fragmented concepts adopted in response to occasional economic needs are still far from an institutionalization of the fiduciary agreement or trust, but at least indicate Brazil’s growing ability and openness to translate certain aspects of the trust into its own laws.2

Academic commentaries admit the concept of a fiduciary transaction. For example, Santos notes that:

Although fiduciary transactions bear some resemblance to disguised acts (sham), they differ in that they [fiduciary transactions] are effectively executed between the parties but do not add to the transferee’s assets, since this is not their purpose. In the fiduciary transaction, the transfer of rights and assets does in fact occur, but the transferee is deprived of the capacity to exercise certain prerogatives, thus the substance of the transferred right/assets remains intact.3

Civil law author Arnoldo Wald,4 in seeking local alternatives to the trust, also points out to the comissão mercantil or business mandate. Dating back to the Commercial Code of 1850, this type of contract allows the agent (comissário) to trade goods in its own name and stead but in the interest of the principal (comitente). This two-party relationship, strictly commercial, is distant in theory and practice from the trust with its multiple uses, but is very similar to the limited partnership model that is derived from French and Italian law, and found in a number of common law jurisdictions.

There is no limitation under Brazilian private law, from a contractual perspective, to the execution of an agreement pursuant to which a party undertakes to hold and administer assets conveyed to it in a fiduciary nature and to do so according to certain standards and purposes. After some initial academic confusion with disguised acts (shams), scholars and courts have started to generally accept the fiduciary agreement as a lawful, albeit atypical, contract. Pontes de Miranda,5 Carvalho Santos6 and Orlando Gomes,7 among the most prominent civil law jurists in Brazil, have written about the subject.

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2. In a recent article comparing the Brazilian fiduciary property to the trust, Raphael Manhaes expresses:

In this sense, in an analysis which is limited to the static or formal quality of the trust it would be necessary to recognize that it would be condemned to the limits of Anglo-Saxon law. However, that analysis fails in one essential point: to consider the legal phenomena only in its factual-normative aspects, discarding that which is fundamental to the trust, in other words, the values underlying its creation. (free translation by the author of the article)


6. Santos (n 3).

7. Orlando Gomes, Contrato de Fidúcia (‘trust’). Revista Forense no 211, July/September 1965.
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Miranda, for example, states:

Despite being a juristic act whose mechanics are based upon principles that are peculiar to British law, it is possible to adapt the trust to other legal systems which are not based upon those same principles. Notwithstanding the resistance offered by legal scholars of Roman influence, social needs stemming from the economic sector authorize the introduction of the trust into those legal systems, along with the necessary adaptations, due to its undeniable usefulness. In short, it is acceptable that such legal systems admit the prescription of a juristic act through which one person is trusted with the ownership of assets with the mission to manage them, in favor of a third party, according to the instructions received, and remains obligated nevertheless to deliver such assets to the beneficiary at a certain time or under a certain condition.8

At one point there was even a specific bill introducing a fiduciary agreement but it did not survive through the legislative process. However, despite being similar to a trust, the effects of such a contract would be insufficient as compared to the Anglo-Saxon model. Most importantly, it would not have provided an in rem right for a beneficiary who was not a party to the contract. The transfer of property operated irrespective of its purpose or motivation without giving rise to any special or fiduciary title, other than the obligations undertaken in the contract. Without power to claim the asset back from a bona fide third party, all that the beneficiary or original proprietor would be left with is a claim for damages. Furthermore, the property would be subject to claim by the creditors of the party to whom it was transferred.

In summary, three main obstacles make the trust unfeasible in the Brazilian legal system.

The first and most important is that title to property in Brazil is deemed singular and undividable. Most commentators highlight this aspect and find hard to conceive in civil law tradition an equitable/beneficial right detached from the legal ownership. This is the conclusion reached, among others, by Judith Martins9 and Melhim Chalhub.10 Indeed, in a condominium each co-owner holds exclusive and full title to a fraction of the asset. In a usufruct, the right of use and enjoyment is assigned but title remains solely in one party. The right of entitlement, being exclusive, is traditionally defined as the right to repel any actions or interference by strangers over the property held.

Secondly, in rem rights in Brazilian law, as such enforceable before third parties—ownership, usufruct, pledge, etc—are numerus clausus under statute, meaning that no contract may give rise to new or different types of rights over property, whether movable or immovable, other than a purely personal or contractual right.

Lastly, the creation of a segregated and protected patrimony in the name of a person or entity but unavailable to their creditors would require a specific law, providing an exception to the general principle contained in the Code of Civil Procedure, by which a debtor is liable with the entirety of his assets, save as otherwise provided by law.

Notwithstanding, the fact that a trust as known in common law countries may not be instituted in Brazil does not mean that Brazil would not recognize a trust validly settled outside of its borders. Even though Brazil is not a signatory to the Hague Convention on the Law Applicable to Trusts and their Recognition of 1985, according to Brazilian international private law, all acts, judgments and

8. Miranda (n 5) 146 and 147.
laws of another country are effective in Brazil, provided they do not offend national sovereignty, public order, or public decency. This is provided for by Article 17 of the Introductory Law to the Civil Code (Decree—Law 4687/42).

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A case concerning a New York trust created by a Brazilian telecom company was considered by Comissão de Valores Mobiliários, the Brazilian securities commission.11 Rejecting the arguments raised by minority shareholders filing a complaint against the company, the commission decided that the trust in this case, including the resulting ‘dichotomy of property’, was fully effective in Brazil as it violated neither national sovereignty nor public order or decency. In that case, the assets (rights) under trust, although intangible, were directly connected to Brazil. A more homely example of this principle is found in Netto v Thornton,12 where a Brazilian established a trust in New York. The trust affected his wife’s right to inherit. It was held in New York that the trust was valid according to New York law, and this was also accepted by the Brazilian court.

Nevertheless, it is still unadvisable to directly place in trust assets located in Brazil, especially real estate, given the potential limitations on the trust’s effectiveness or at a minimum the uncertainties on how it would be faced by Brazilian authorities. Normally, Brazilian assets would be first conveyed to an offshore company or other entity (such as a limited partnership) and the trust would receive the shares or participation in these entities. As far as Brazilian residents are concerned, trusts are usually a better option if dealing with assets already outside of Brazil, which has advantages for members of a Brazilian family who live outside of Brazil, or persons and families who are about to migrate to Brazil.

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When the settlor and/or the beneficiaries are Brazilian citizens, even if the assets under trust are abroad, the tax implications will play a major role in choosing the best structure for estate planning. Due to the fact that the trust is not defined by Brazil and there is a general unfamiliarity with its key characteristics, the direct transfer of assets to the trustee by a resident might be taken for a donation and be subject to gift tax (gift tax being a tax levied by each Brazilian state, and which ranges between 2 per cent and 8 per cent). There is also a danger of a withholding tax that can range from 15 per cent or 25 per cent if a tax haven is involved. If a listed tax haven is involved, higher rates will apply.

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Subject to the problems in dealing with a tax haven jurisdiction, in general the better approach is to adopt the procedure by which Brazilian assets are introduced to a company or other legal entity based overseas, before the settlement of property into a trust. In such a case it is likely that these taxes would not apply or be substantially reduced. In relation to distributions later made by the trust directly to Brazilian beneficiaries, there is no certainty as to whether tax authorities will treat such funds as income earned by a Brazilian resident, which would be taxed at a rate of between 7.5 per cent and 27.5 per cent, or as a gift, subject to the gift tax rates mentioned above, depending on the state where the beneficiary is domiciled.

12. 71 8 F Supp, 122 [SD NY 1989].
The rules on community property and succession should also be mentioned. These laws are of public nature and as such cannot be altered by the parties. Under Brazilian succession law, descendents, spouse, and predecessors are deemed legal heirs and, subject to a certain order of preference, have an indivisible right to at least 50 per cent of the deceased’s estate. This limitation applies not only with respect to wills but to any acts of disposition during the life of the donor.

The creation of a trust by a resident, which exceeds these limits and disregards the legal heirs, could allegedly be annulled by national courts on the grounds that it violates the provisions of federal law. However, where there are no minors involved, the public attorney’s office is unlikely to be seen as a legitimate claimant and only the parties concerned could file an action to that effect.

Where the settlor is a foreign company or similar entity, these constraints should not apply to the extent the entity is not viewed as a means to circumvent the restrictions.

Likewise, if the assets transferred into a trust are part of community property, the rights of the spouse who is disadvantaged will be protected by local courts. Whatever is received through donation or inheritance does not form part of community property under the so-called legal regime, but there may be a risk that beneficial interests received from trust will accrue to community property of the beneficiary given the peculiar nature of the distribution.

In summary, the Anglo-Saxon trust, although not unknown in Brazil, is still the subject of domestic uncertainties. It can be safely assumed that since Brazil now takes its place as a world economic power, the conceptualization and acceptance of the trust in Brazil will soon be commonplace. Brazil will accept and recognize foreign trusts, but care must be taken in introducing property to these trusts and making distributions. Notwithstanding this, properly handled, the Anglo-Saxon trust, when coupled with other structures can be an innovative planning and commercial tool for Brazilian clients.